# COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

#### FISCAL NOTE

1162-09 L.R. No.:

Bill No.: Truly Agreed To and Finally Passed CCS for SS for SCS for HB 395

Subject: Health Care; Medicaid; Department of Social Services

Type: Original

May 29, 2009 Date:

Bill Summary: This legislation changes the law regarding transition grants for MO

HealthNet recipients transitioning back into the community from long-

term institutional care.

This legislation modifies provisions on the regulation of inspectors or

surveyors long-term care facilities.

This legislation requires smoke alarms to be installed in each resident room and any room designated for sleeping in a long-term care facility

until such time as the required sprinkler system is installed.

This legislation requires all resident of long-term care facilities to have background checks for the purpose of identifying those residents who are

sexual offenders.

This legislation extends the sunsets of various federal reimbursement allowances from 2009 to 2011. This legislation will sunset on September

30, 2011.

This legislation establishes a dispute resolution process for long-term care

facilities cited with a deficiency by the Department of Health and Senior

Services.

This legislation allowing nursing home residents under MO HealthNet to

retain up to fifty dollars per month discretionary spending by increasing it

by \$5 per year.

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 20 pages.

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# **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND					
FUND AFFECTED	FY 2010	FY 2011	FY 2012		
General Revenue	(Unknown but Greater than \$549,334)	(Unknown but Greater than \$1,585,708)	(Unknown but Greater than \$2,391,295)		
Total Estimated Net Effect on General Revenue Fund	(Unknown but Greater than \$549,334)	(Unknown but Greater than \$1,585,708)	(Unknown but Greater than \$2,391,295)		

ESTIMATED NET EFFECT ON OTHER STATE FUNDS					
FUND AFFECTED	FY 2010	FY 2011	FY 2012		
ICF/MR Provider Tax Fund*	\$0	\$0	\$0		
Medicaid Managed Care Organization Reimbursement Allowance Fund**	\$0	\$0	\$0		
Federal Reimbursement Allowance Fund***	\$0	\$0	\$0		
Pharmacy Reimbursement Allowance Fund****	\$0	\$0	\$0		
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0		

<sup>\*</sup>Revenues and expenditures of approximately \$5,000,000 net to \$0.

<sup>\*\*</sup>Revenues and expenditures of up to approximately \$47,000,000 net to \$0.

<sup>\*\*\*</sup>Revenues and expenditures of approximately \$886,000,000 net to \$0.

<sup>\*\*\*\*</sup>Revenues and expenditures of approximately \$35,000,000 net to \$0.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS					
FUND AFFECTED	FY 2010	FY 2011	FY 2012		
Federal Fund*	\$0	\$0	\$0		
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0		

<sup>\*</sup> Income and costs of approximately \$1,728,053,101 in FY 10 and \$1,676,519 in FY11 and \$2,514,272 in FY12.

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)					
FUND AFFECTED	FY 2010	FY 2011	FY 2012		
Total Estimated Net Effect on FTE	0	0	0		

- ☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).
- ☐ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2010	FY 2011	FY 2012	
<b>Local Government</b>	\$0	\$0	\$0	

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#### FISCAL ANALYSIS

# **ASSUMPTION**

#### Sections 198.074 & 198.075:

In response to a similar proposal from this year (HB 707), officials from the **Office of Administration-Administrative Hearing Commission** and the **Department of Social Services**each assume the proposal would have no fiscal impact on their respective agencies.

Officials from the **Department of Mental Health (DMH)** state the DMH has no facilities covered under Section 198; therefore, anticipates no fiscal impact.

In response to a similar proposal from this year (SB 89), officials from the **Department of Public Safety** assume the proposal would have no fiscal impact on their agency.

In response to a similar proposal from this year (HB 707), officials from the **Department of Public Safety - Division of Fire Safety** states the Division currently is required to inspect long-term care facilities, of which there are approximately 1,200 in the state of Missouri. The cost of installing the smoke alarms in the sleeping rooms of the residential care facilities would be assumed by the facility owner. Therefore, the Division of Fire Safety is not fiscally impacted by this change in the law.

#### **Sections 198.187:**

In response to a similar proposal from this year (HB 1012), officials from the **County of Cass**, **Boone County Sheriff's Department** and the **Springfield Police Department** each assume the proposal would have no fiscal impact on their respective agencies.

In response to a similar proposal from this year (SB 89), officials from the **Department of Corrections** and the **Office of Prosecution Services** each assume the proposal would have no fiscal impact on their respective agencies.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that

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# <u>ASSUMPTION</u> (continued)

this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process. Any decisions to raise fees to defray costs would likely be made in subsequent fiscal years.

In response to a similar proposal from this year (HB 1012), officials from the **St. Joseph Police Department** state the legislation would appear to require extra costs for the Police Department.

**Oversight** assumes the St. Joseph Police Department could absorb the additional cost that may result from this proposal within existing resources.

#### Sections 198.525:

Officials from the **Department of Social Services** and the **Department of Mental Health** each assume the proposal would have no fiscal impact on their respective agencies.

#### Section 198.527 & 198.545:

Officials from the **Department of Social Services - Family Support Division (FSD)** assume there is no impact to the FSD because these investigations are completed by Department of Health and Senior Services.

Officials from the **Department of Social Services - MO HealthNet Division (MHD)** states the Department of Health and Senior Services ensures the uniformity of application of regulation standards in long-term care facilities throughout the state.

This legislation does not change the reimbursement methodology for long-term care facilities; therefore, there is no fiscal impact to the MHD.

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#### ASSUMPTION (continued)

Officials from the **Department of Health and Senior Services (DHSS)** assume the legislation requires the DHSS to contract with an independent third party, the federally designated Medicare Quality Improvement Organization (QIO), to conduct IDRs for facilities.

In the current DHSS IDR process, the number of IDR requests ranges from four to 22 each month, with an average of nine requests each month. The Department expects the number of IDRs to increase in the future due to the Five Star Program, the new nursing facilities rating program set forth by the Centers for Medicare and Medicaid. DHSS currently has 1.5 FTE devoted to the IDR process. The Department believes that these FTE will need to be maintained in order to:

- 1. Oversee the contract with the QIO;
- 2. Attend meetings, if the QIO determines after the conclusion of the IDR that additional information, clarification, or discussion is needed; and
- 3. Review the QIO decisions, determine whether the DHSS agrees with the decision, and document the rationale for the reversal, if necessary.

The Department is unable to determine the amount of the contract with the QIO. Hourly rates for various types of professional review would need to be negotiated with the QIO. Section 198.545.4(3)(c) states, "The type of IDR held shall be at the discretion of the facility, but shall be limited to: (c) A face to face conference held at the headquarters of the QIO or at the facility at the request of the facility." The contract would need to include significant travel expenses because the legislation gives the facility the option to request that the IDR be held at the facility. The State of Nebraska has a contract with a "representative peer review organization" to conduct their IDR process. Their fees are based on the following hourly rates:

Physician reviewer - \$200.00 per hour Nurse Reviewer - \$90.00 per hour Pharmacist Reviewer - \$110.00 per hour Dietician Reviewer - \$70.00 per hour Life Safety Code Reviewer - \$100.00 per hour

The Department estimates the fiscal impact of this portion of the legislation to be (unknown, > \$100,000).

**Oversight** assumes the DHSS could incorporate the IDR process in legislation with the existing IDR process the DHSS is currently doing. Therefore, Oversight assumes the DHSS could absorb any additional fiscal impact. If a significant fiscal impact were to result, the DHSS may request additional funding through the appropriation process.

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#### ASSUMPTION (continued)

#### Section 208.016:

Officials from the **Department of Mental Health** assumes minimal fiscal impact because any increase in personal needs allowance decreases an individual's ability to contribute to their cost of care.

Officials from the **Department of Social Services - MO HealthNet Division** assume there will be a fiscal impact to the MO HealthNet Division due to the increase in the personal needs allowance. When the personal needs allowance increases, the patient surplus decreases by the same amount and the State's payment increases.

MO HealthNet nursing facility providers are reimbursed based on the MO HealthNet eligible resident's days of care multiplied by the facility's MO HealthNet reimbursement rate less any patient surplus amount (the amount of money the Title XIX recipient contributes to his or her nursing home care).

Family Support Division staff calculates the amount of patient surplus which is based upon the recipient's income and expenses. The gross income (usually a Social Security benefit check) of the recipient is adjusted for the following: personal standard (this is the amount the recipient may keep for personal use -currently \$30); an allotment (money allocated for use by the community spouse or dependent children); and medical deductions (Medicare premiums or private medical insurance premiums that the recipient pays for his own medical coverage). The remainder is patient surplus.

Based on information provided by the Department of Social Services Research and Evaluation, there is an average of 25,000 MO HealthNet recipients in nursing facilities each month, and of that number, there are 3,307 MO HealthNet recipients who have no patient surplus. The proposed legislation will not impact this group. There are 36 recipients with surplus amounts of \$1 or less and 7 recipients with surplus amounts between \$1 and \$5. There are 6 recipients with surplus amounts between \$10 and \$15. There are 5 recipients with surplus amounts between \$15 and \$20, and there are 21,632 recipients with surplus amounts greater than \$20.

The average surplus amount is approximately \$780 each month. The average Social Security cost of living increase for the past 5 years is 3.6%. Multiplying \$780 by 3.6% yields an increase of \$28.08. The proposed legislation allows for an increase of \$5 each year up to the maximum of \$20.

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# <u>ASSUMPTION</u> (continued)

The SFY 10 fiscal impact is \$649,926 (GR \$230,659) calculated as follows:

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21,657 x $5 x 6 months = $649,710; 36 x $1 x 6 months = $216; $649,710 + $216 = $649,926.
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The SFY 11 fiscal impact is \$2,598,852 (GR \$922,333) calculated as follows:

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21,650 x $10 x 12 months = $2,598,000; 7 x $5 x 12 months = $420; 36 x $1 x 12 months = $432; $2,598,000 + $420 + $432 = $2,598,852.
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The SFY 12 fiscal impact is \$3,897,492 (GR \$1,383,220) calculated as follows:

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21,644 \times \$15 \times 12 \text{ months} = \$3,895,920; 6 \times \$10 \times 12 \text{ months} = \$720; 7 \times \$5 \times 12 \text{ months} = 420; 36 \times \$1 \times 12 \text{ months} = \$432; \$3,895,920 + \$720 + \$420 + \$432 = \$3,897,492.
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Officials from the **Department of Social Services - Family Services Division** assume in November 2008, there were a total of 26,545 MO HealthNet vendor nursing facility recipients. These would all be eligible to retain the increased personal needs allowance for discretionary spending.

There is no fiscal impact to FSD as these people are current MO HealthNet recipients. This legislation would not add new eligibles to the MO HealthNet program.

Section 208.030 requires the SNC personal needs allowance to always match the MO HealthNet vendor nursing facility personal needs allowance. As a result, this legislation would increase the personal needs allowance for SNC participants. In November 2008, there were 5,745 receiving SNC cash grants.

NOTE: The 5,745 does not include program participants that are placed by the Department of Mental Health (DMH). Individuals placed in SNC cash grant facilities by DMH are not eligible for this personal needs allowance through the FSD. DMH is responsible for the personal needs allowance for DMH placements.

This legislation would not add new eligibles to the SNC program, but would increase the cost of the program. Therefore, FSD would not need new staff.

For the purposes of this fiscal note, the FSD assumes the phase in would occur as quickly as allowed, which is a maximum increase of \$5 per year. At this rate, the phase in would take four

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# <u>ASSUMPTION</u> (continued)

years. The cost per month would be:  $5,745 \times $5 = $28,725$ . This would increase current spending for the SNC cash grants by \$344,700 per year (\$28,725 x 12 = \$344,700). The increase to current spending for the SNC cash grants at the end of the phase in would be \$1,378,800. (Calculating formula 5745 people X \$5 per month increase X 12 months x 4 years) If the increase were to be less than \$5 per year, the phase in would take longer, which would reduce the yearly increase in spending.

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FY 2010 - 5745 X 5 X 6 months = $172,350

FY 2011 - 5745 X 5 X 12 months & 5745 X 5 X 6 months = $517,050

FY 2012 - 5745 X 10 X 12 months & 5745 X 5 X 6 months = $861,750

FY 2013 - 5745 X 15 X 12 months & 5745 X 5 X 6 months = $1,206,450

FY 2014 - 5745 X 20 X 12
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#### Section 208.819:

Officials from the **Department of Elementary and Secondary Education** and the **Missouri State Treasurer** each assume the proposal would have no fiscal impact on their respective agencies.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process. Any decisions to raise fees to defray costs would likely be made in subsequent fiscal years.

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# ASSUMPTION (continued)

Officials from the **Department of Mental Health (DMH)** assume the number of DMH clients transitioning from a nursing home back into the community is minimal; therefore, the fiscal impact would be negligible.

In response to a previous version of this proposal, officials from the **Department of Social Services (DSS)** assume there is no fiscal impact to the Department. Since the transition grant already exists, there is no fiscal impact to Mo HealthNet Division (MHD). The removal of the requirement that MHD assist with training will have no significant impact on MHD operations.

Officials from the **Department of Health and Senior Services (DHSS)** states currently, the DHSS, in partnership with the Departments of Mental Health and Social Services, is operating under a federal "Money Follows the Person Demonstration" grant, which allows for increased funding for clients transitioning from a skilled nursing facility to a home setting. The grant requires that a client be in the facility for at least six months, but no longer than two years, be able to transition into a home setting (with up to \$2,400 in assistance), and qualify for home and community based services. (Note: grant funds will not cover a client transitioning into an assisted living or residential care facility.) Under the grant, the state can receive an enhanced match (approximately 81.50 percent in FY 2009) for home and community based services delivered in the first year of transition, and the normal Federal Medical Assistance Percentage (FMAP) rate for ongoing costs and costs related to transition to the community. The grant provides assistance for 100 seniors and adults with disability and will end on September 30, 2011 (the end of first quarter of state Fiscal Year 2012).

DHSS assumes the average cost in FY08 for home and community based services through MO HealthNet was approximately \$7,306; while services through a nursing facility cost on average \$34,899/client. For the purposes of this fiscal note, the blended Federal Medical Assistance Percentage was applied to all fiscal years based on the FY 10 rate of 64.18 percent federal funds with an enhanced match of 81.5 percent rate for Home and Community-Based (HCB) costs for the first year of transition. The home and community based costs were estimated based on \$7,742 for FY10 with a three percent increase in cost for each subsequent fiscal year. Per the terms of the grant, it is estimated that twenty clients will transition out of nursing facilities into home and community based care each fiscal year.

There should be an offsetting cost savings realized by the Department of Social Services in the MO HealthNet expenditures for nursing facility care.

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# ASSUMPTION (continued)

Year 1 (FY 10)	# Clients	X	Estimated Cost/Client	=	Total Cost	GR	FED	FMAP Rate
Transition Costs	20	X	\$2,400	=	\$48,000	\$17,194	\$30,806	64.18%
HCB Services Costs	20	X	\$7,742	=	\$154,840	\$28,645	\$126,195	81.5%
TOTAL COST					\$202,840	\$45,839	\$157,001	
Year 2 (FY 11)								
Transition Costs	20	X	\$2,400	=	\$48,000	\$17,194	\$30,806	64.18%
HCB Services Costs	20	X	\$7,970	=	\$159,400	\$29,489	\$129,911	81.5%
HCB Services - Year 1 Clients	20	X	\$7,970	=	\$159,400	\$57,097	\$102,303	64.18%
TOTAL COST					\$366,800	\$103,780	\$263,020	
Year 3 (FY 12)								
Transition Costs	20	X	\$2,400	=	\$48,000	\$17,194	\$30,806	64.18%
HCB Services Costs	20	X	\$8,129	=	\$162,580	\$30,077	\$132,503	81.5%
HCB Services - Year 1 & 2 Clients	40	X	\$8,129	=	\$325,160	\$116,472	\$208,688	64.18%
TOTAL COST					\$535,740	\$163,743	\$371,997	

The legislation could provide a means to either augment the federal program or, at the termination of the grant period, to replace the federal program, if additional federal funds were not provided. Transitioning clients could qualify to receive funds to move back to the community, but these funds would be 100 percent General Revenue, if appropriated. Given the disparity between nursing home costs and home and community based services costs on average under MO HealthNet, the Department estimates that up to \$2,400 of General Revenue provided to transitioning clients would still be a net savings to the state.

For any client transitioned out of a facility, but not covered by the grant (either because of a failure to meet the requirements of the grant, or because the grant had expired), DHSS would need up to \$2,400 General Revenue to provide for transition costs. (Note: every client will not need this full amount-the bill simply allows for up to \$2,400.) This process could begin at any point that funding was made available. For fiscal note purposes for this section, DHSS estimates

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#### ASSUMPTION (continued)

an unknown cost to General Revenue, which would more than be offset in saving by the Department of Social Services.

**Oversight** assumes, based on the DSS and DHSS response and conversations with DHSS, that DHSS would not incur a fiscal impact from this proposal.

#### Sections 208.437, 208.480, 338.550 & 633.401:

In response to a similar proposal from this year (HB 740), officials from the **Department of Health and Senior Services**, **Department of Revenue** and the **Office of Administration-Budget and Planning** each assume the proposal would have no fiscal impact on their respective agencies.

Officials from the **Office of Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process. Any decisions to raise fees to defray costs would likely be made in subsequent fiscal years.

In response to a previous version of this proposal, officials from the **Department of Mental Health** states Section 633.401 changes the sunset date of the provider tax for Intermediate Care Facilities for the Mentally Retarded (ICF MR) from June 30, 2009 to September 30, 2011. The FY '10 budget submitted by the DMH assumed that the ICF MR tax would continue. It is estimated this tax will generate approximately \$2,884,000 annually in federal earnings. If this proposed legislation does not pass, additional General Revenue funds of \$2,884,000 would be needed to continue the current level of services.

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#### ASSUMPTION (continued)

**Oversight** notes that the Department of Social Services (DSS) is the contact Department that works with the Federal government on Medicaid programs. Therefore, Oversight has decided to use DSS provider tax numbers for the ICF/MR provider tax program.

Officials from the **Department of Social Services - Division of Medical Services (DMS)** state the passage of the proposed legislation would not fiscally impact the DMS. However, if the proposed legislation does not pass, additional funding will be needed to maintain the current level of services.

#### **Section 208.437 – Managed Care Organization Reimbursement Allowance:**

Current federal law allows the MHD to collect medicaid managed care tax for the 3 month period July 1, 2009 through September 30, 2009 during SFY 2010. The proposed legislation allows the MHD to collect \$ 15,405,524 in Medicaid managed care tax, which will allow MHD to draw in federal funds of \$24,014,846 through the September 30, 2009. The FY 10 budget submitted by the DSS assumed that the Managed Care tax would continue through September 30, 2009. If this proposed legislation does not pass, additional General Revenue funds of \$15,405,524 would be needed to continue the current level of services for the 3 month period July 1, 2009 through September 30, 2009.

As currently written, effective October 1, 2009, Federal Regulations will require that all Managed Care Organizations are taxed, commercial and medicaid. Assuming federal law is amended to allow tax on only medicaid managed care organizations, the proposed legislation will allow MHD to collect \$31,109,610 for the 9 month period of October 1, 2009 through June 30, 2010 for the medicaid managed care tax. This will allow MHD to draw in federal funds of \$56547,786. If the federal law is amended and this proposed legislation does not pass, additional General Revenue funds of \$31,109,610 would be needed to continue the current level of services for the 9 month period of October 1, 2009 through June 30, 2010.

#### **Section 208.480 – Hospital Reimbursement Allowance:**

The proposed legislation allows the MHD to collect \$885,560,378, in hospital FRA tax, which will allow MHD to draw in federal funds of \$1,586,690,817 in fiscal year 2010. The FY 10 budget submitted by the DMH assumed that the hospital FRA would continue through fiscal year 2010. If this proposed legislation does not pass, additional General Revenue funds of \$885,560,378would be needed to continue the current level of services.

#### **Section 338.550 – Pharmacy Provider Tax:**

The proposed legislation allows the MHD to collect \$34,700,000 in pharmacy tax, which will allow MHD to draw in federal funds of \$57,636,349 in fiscal year 2010. The FY 10 budget

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#### ASSUMPTION (continued)

submitted by the DSS assumed that the pharmacy tax would continue through fiscal year 2010. If this proposed legislation does not pass, additional General Revenue funds of \$34,700,000 would be needed to continue the current level of services.

#### **Section 633.401 - ICF/MR Provider Tax:**

The proposed legislation allows the MHD to collect \$5,025,902 in intermediate care facilities for the mentally retarded tax, which will allow MHD to draw in federal funds of \$3,163,303 in fiscal year 2010. The FY 10 budget submitted by the DMH assumed that the intermediate care facilities for the mentally retarded tax would continue through fiscal year 2010. If this proposed legislation does not pass, additional General Revenue funds of \$5,025,902 would be needed to continue the current level of services.

#### Section 1:

Officials from the **Department of Health and Senior Services** assume field staff within DSDS have two primary responsibilities: investigation of hotlines related to abuse, neglect, and financial exploitation of seniors and adults with disabilities; and determination of eligibility and authorization for Medicaid funded long-term care. Investigation of these allegations or risks to the health and safety of seniors and vulnerable adults is the primary responsibility of division staff. There has been a 50 percent increase in hotlines over the last three years. (In FY 2006, 16,815 hotlines were received by the division; and in FY 2009, the division is projected to receive over 24,000 hotlines). This trend is not expected to change over the coming years. The division may determine that meeting requirements of the language is not possible with our current staffing levels without negatively impacting the timeliness of hotline investigations. The division is therefore, estimating an unknown fiscal impact including additional FTE, and will request additional staff as needed to meet mandates of both priorities.

Presently, approximately 10,000 referrals are being processed in a manner consistent with the language in HB 2010. Under the language, each of these referrals would have a minimum of one additional nurse visit-one to complete the assessment, and at least one to make a properly completed referral. DSDS opines that these two processes are the same-a properly completed referral contains a nurse assessment. This opinion is substantiated by the language at the beginning of the section:

If it was the opinion that one additional nurse visit would be reimbursed per referral received, and based upon 10,000 referrals and a current FY 2009 reimbursement amount of \$40.85/visit,

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# ASSUMPTION (continued)

DSDS believes FY 2010 would cost approximately an additional \$408,500. In FY 2010, 35.82 percent of this cost would be paid from General Revenue and 64.18 percent of the cost would be paid from federal funds.

FISCAL IMPACT - State Government	FY 2010	FY 2011	FY 2012
GENERAL REVENUE FUND			
<u>Costs</u> - Department Social Services - Family Support Division Program Costs	(\$172,350)	(\$517,050)	(\$861,750)
Costs - Department Social Services - MO HealthNet Division Program Costs	(\$230,659)	(\$922,333)	(\$1,383,220)
Costs - Department of Health and Senior Services - Section 1 Program Costs	(Unknown but Greater than \$146,325)	(Unknown but Greater than \$146,325)	(Unknown but Greater than \$146,325)
ESTIMATED NET EFFECT ON GENERAL REVENUE FUND	(Unknown but Greater than \$549,334)	(Unknown but Greater than \$1,585,708)	(Unknown but Greater than \$2,391,295)

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MEDICAID MANAGED CARE
ORGANIZATION
REIMBURSEMENT ALLOWANCE
<b>FUND</b> (Section 208.437)

Income - Department of Social Services Assessment on Medicaid managed care organizations	\$46,515,134	\$0	\$0
<u>Costs</u> - Department of Social Services Medicaid Program Costs	(\$46,515,134)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT ON MEDICAID MANAGED CARE ORGANIZATION REIMBURSEMENT ALLOWANCE FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
FEDERAL REIMBURSEMENT ALLOWANCE FUND (Section 208.480)			
Income - Department of Social Services Assessment on Hospitals	\$885,560,378	\$0	\$0
<u>Costs</u> - Department of Social Services Medicaid Program Costs	(\$885,560,378)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT ON FEDERAL REIMBURSEMENT ALLOWANCE FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

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# PHARMACY REIMBURSEMENT ALLOWANCE FUND (Section

338.550)

Income - Department of Social Services Assessment on Pharmacies	\$34,700,000	\$0	\$0
<u>Costs</u> - Department of Social Services Medicaid Program Costs	(\$34,700,000)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT ON PHARMACY REIMBURSEMENT FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
ICF/MR PROVIDER TAX (Section 633.401)			
<u>Income</u> - Department of Social Services Assessment on ICF's	\$5,025,902	\$0	\$0
<u>Costs</u> - Department of Social Services Medicaid Program Costs	(\$5,025,902)	<u>\$0</u>	<u>\$0</u>
ESTIMATED NET EFFECT ON ICF/MR PROVIDER TAX	<b>\$0</b>	<b>\$0</b>	\$0

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# **FEDERAL**

<u>Income</u> - Department of Social Services Federal Assistance	\$698,799	\$1,676,519	\$2,514,272
<u>Income</u> - Department of Social Services Assessment on Medicaid Managed			
Care Organizations	\$80,562,632	\$0	\$0
Assessment on Hospitals	\$1,586,690,817	\$0	\$0
Assessment on Pharmacies	\$57,636,349	\$0	\$0
Assessment on ICF/MR	\$3,163,303	<u>\$0</u>	<u>\$0</u>
<u>Total Income</u> - DSS	\$1,728,053,101	\$0	\$0
Income - Department of Health and	Unknown but	Unknown but	Unknown but
Senior Services - Section 1	Greater than	Greater than	Greater than
	\$262,175	\$262,175	\$262,175
Costs - Department of Social Services	(\$<00.700)	(01 676 510)	(62.514.272)
Program Costs	(\$698,799)	(\$1,676,519)	(\$2,514,272)
Costs - Department of Social Services			
Medicaid program expenditures	(\$1,728,053,101)	<u>\$0</u>	<u>\$0</u>
Costs - Department of Health and Senior	(Unknown but	(Unknown but	(Unknown but
Services - Section 1	Greater than	Greater than	Greater than
	<u>\$262,175)</u>	<u>\$262,175)</u>	<u>\$262,175)</u>
ESTIMATED NET EFFECT ON			
FEDERAL FUNDS	<u><b>\$0</b></u>	<u><b>\$0</b></u>	<u><b>\$0</b></u>
Program Program 1 and	DV. 2000	TIL 0000	TV 4010
FISCAL IMPACT - Local Government	FY 2008 (10 Mo.)	FY 2009	FY 2010
	(10 1/10.)		
	<u><b>\$0</b></u>	<u><b>\$0</b></u>	<u>\$0</u>

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#### FISCAL IMPACT - Small Business

This proposal would increase the number of individuals accessing home and community-based services, increasing revenues to providers of these services. Long-term care providers would see a commensurate decrease, coinciding with these individuals leaving their facilities.

Section 198.545.1 states, "If the facility chooses a committee of nondepartmental personnel to perform the peer review, the facility shall pay for any costs associated with such review." If a facility chooses a committee of nondepartmental personnel, it could increase their cost.

Smaller Home and Community-Based (HCB) providers who do not participate in the process set forth in this section (have assessments performed by state staff instead of their nursing staff) run the risk of having their requests for referrals and services delayed because staff will be working to meet the time-frames defined in Section 1.

# FISCAL DESCRIPTION

#### Section 208.016:

The proposed legislation allows any resident of a nursing home who receives MO HealthNet Program benefits to retain not less than fifty dollars per month for discretionary spending.

# Sections 208.437, 208.480, 338.550 & 633.401:

This proposal extends the expiration date from June 30, 2009, to September 30, 2011, for the Missouri Medicaid Program's managed care organization reimbursement allowance in Sections 208.431 - 208.437, RSMo, and the pharmacy tax in Sections 338.500 - 338.550.

The expiration date of the federal reimbursement allowance assessment in Sections 208.453 - 208.480 is extended from September 30, 2009, to September 30, 2011, and the intermediate care facility for the mentally retarded provider assessment is extended from June 30, 2009, to June 30, 2011. This proposal contains an emergency clause.

#### Section 1:

Defines time-frames for state staff associated with referrals from in-home services providers wishing to receive Medicaid funded Home and Community Based services.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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# **SOURCES OF INFORMATION**

Department of Social Services

Department of Health and Senior Services

Department of Mental Health

Office of the Secretary of State

Office of Administration-Administrative Hearing Commission & Budget and Planning

Department of Revenue

Department of Public Safety and Division of Fire Safety

Department of Elementary and Secondary Education

County of Cass

Boone County Sheriff's Department

Springfield Police Department

Department of Corrections

Office of Prosecution Services

St. Joseph Police Department

Mickey Wilson, CPA

Director

May 29, 2009